
MINUTES

THURSDAY 3 NOVEMBER 2011

**9.16AM – 10.38AM
11.00AM – 11.18AM
11.27AM – 12.43PM
1.17PM – 2.43PM**

**Committee Room 1,
Ground Floor, Council Offices,
101 Wakefield Street
Wellington**

PRESENT:

| | |
|--------------------------------|---|
| Mayor Wade-Brown | (9.16am – 10.38am, 11.00am – 11.18am, 11.27am – 12.43pm, 1.17pm – 1.27pm, 1.28pm – 2.02pm, 2.06pm – 2.43pm) |
| Councillor Ahipene-Mercer | (9.25am – 10.38am, 11.00am – 11.07am, 11.15am – 11.18am, 11.27am – 12.43pm, 1.17pm – 1.46pm) |
| Councillor Best (Deputy Chair) | (9.16am – 10.38am, 11.00am – 11.18am, 11.27am – 12.43pm, 1.18pm – 2.43pm) |
| Councillor Cook | (9.16am -10.38am, 11.27am – 12.43pm, 1.17pm – 2.18pm, 2.24pm – 2.43pm) |
| Councillor Coughlan | (11.35am – 12.43pm, 1.17pm – 2.43pm) |
| Councillor Eagle | (9.17am – 10.38am, 11.00am – 11.18am, 1.17pm – 2.43pm) |
| Councillor Foster (Chair) | (9.16am – 10.38am, 11.00am – 11.18am, 11.27am – 12.43pm, 1.17pm – 1.59pm) |
| Councillor Gill | (9.16am – 10.38am, 11.00am – 11.18am, 11.27 – 12.43pm, 1.17pm – 1.48pm, 2.02pm – 2.24pm) |
| Councillor Lester | (9.16am – 9.36am, 9.39am – 10.38am, 11.00am – 11.01am, 11.07am – 11.18am, 11.27am – 12.43pm, 1.17pm – 2.43pm) |
| Councillor McKinnon | (9.16am – 9.43am, 11.00am – 11.18am, 1.17pm – 1.59pm) |
| Councillor Marsh | (9.16am – 10.38am, 11.00am – 11.18am, 11.27 – 12.43pm, 1.17pm – 1.46pm, 1.46pm – 1.59pm, 2.00pm – 2.43pm) |

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| Councillor Morrison | (9.16am – 10.16am, 10.28am – 10.38am, 11.00am – 11.18am, 11.27am – 12.43pm, 1.17pm – 2.14pm, 2.21pm – 2.43pm) |
| Councillor Pannett | (9.25am – 9.58am, 10.06am – 10.38am, 11.00am – 11.18am, 11.27 – 12.43pm, 1.17pm – 1.59pm, 2.00pm – 2.43pm) |
| Councillor Pepperell | (9.16am – 10.38am, 11.00am – 11.18am, 11.27am – 12.28pm, 1.17pm – 2.43pm) |
| Councillor Ritchie | (9.26am – 9.32am, 9.49am – 10.38am, 11.00am – 11.18am, 11.27am – 12.13pm, 12.16pm – 12.19pm, 12.22pm – 12.43pm, 1.17pm – 1.23pm, 1.24pm – 1.25pm, 1.28pm – 1.44pm, 1.46pm – 1.48pm, 1.51pm – 2.43pm) |

APOLOGIES:

Councillor Ahipene-Mercer (lateness)

Councillor Coughlan (lateness)

DEMOCRATIC SERVICES OFFICER IN ATTENDANCE:

Luka Dujmovic - Committee Advisor.

Sophie Rapson – Committee Advisor.

292/11P **APOLOGIES**
(1215/52/IM)

Moved Councillor Foster, seconded Councillor Marsh, the motion that the Strategy and Policy Committee accept apologies for lateness for Councillor Ahipene-Mercer and Councillor Coughlan.

The motion was put and declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Accept apologies for lateness for Councillor Ahipene-Mercer and Councillor Coughlan.*

293/11P **MINUTES FOR CONFIRMATION**
(1215/52/IM)

Moved Councillor Foster, seconded Councillor Morrison, the motion that the Strategy and Policy Committee approve the minutes of the meeting held on Thursday 16 June 2011, Thursday 15 September 2011 and Thursday 22 September 2011 having been circulated, that they be taken as read and confirmed as an accurate record of that meeting.

The motion was put and declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

1. *Approve the minutes of the meeting held on Thursday 16 June 2011, Thursday 15 September 2011 and Thursday 22 September 2011 having been circulated, that they be taken as read and confirmed as an accurate record of that meeting.*

294/11P **CONFLICT OF INTEREST DECLARATIONS**
(1215/52/IM)

NOTED:

1. There were no conflict of interest declarations.

(Councillor Eagle joined the meeting at 9.17am.)

295/11P **PUBLIC PARTICIPATION**
(1215/52/IM)

NOTED:

1. Tony Randall from the Johnsonville Residents Group addressed the Committee in support of Report 3 – Johnsonville Library Extension Site Feasibility Study noting that the need for an upgraded library in Johnsonville is overwhelming. Mr Randall did express concerns that only one option for the Johnsonville upgrade had been presented to residents and noted the need for more consultation with Johnsonville residents with additional options for the upgrade. Mr Randall also expressed concerns about the amount of lost green space proposed in the Johnsonville Library Extension Site. Finally, Mr Randall requested that further options concerning parking around the library site be assessed before a final decision is made.

(Councillor Pannett joined the meeting at 9.25am.)

(Councillor Ahipene-Mercer joined the meeting at 9.25am.)

(Councillor Ritchie joined the meeting at 9.26am.)

2. Mike Collett addressed the Committee in support of Report 3 – Johnsonville Library Extension Site Feasibility Study noting that this was an ideal opportunity to modernise and future proof the current Johnsonville facilities. Mr Collett commended the Johnsonville library

extension plans and encouraged the Council move onto the next stage of the development process.

296/11P **DRAFT ARTS AND CULTURE STRATEGY – ORAL HEARINGS**
 Schedule of Submitters.
 (1215/52/IM) (REPORT 1)

NOTED:

1. Stephen Wainwright representing Creative New Zealand (submission 82) addressed the Committee in support of the written submission supporting the draft Arts and Culture Strategy while raising a number of points regarding how the strategy could be further developed and improved.

(During the oral submission from Mr Wainwright Councillor Ritchie left the meeting at 9.32am.)

(During the oral submission from Mr Wainwright Councillor Lester left the meeting at 9.36am.)

(During the oral submission from Mr Wainwright Councillor Lester returned to the meeting at 9.39am.)

(During the oral submission from Mr Wainwright Councillor McKinnon left the meeting at 9.43am.)

2. Pati Umaga representing CCS Disability Wellington (submission 77) addressed the Committee in support of his written submission supporting the draft Arts and Culture Strategy but noted the need for more involvement in the development of the strategy from disabled artists and performers.

TABLED: Supplementary Information from Pati Umaga, reference 296/11P (a).

(During the oral submission from Mr Umaga Councillor Ritchie returned to the meeting at 9.49am.)

(During the oral submission from Mr Umaga Councillor Pannett left the meeting at 9.58am.)

3. Jan Hinde (submission 106) addressed the Committee in support of her written submission supporting the draft Arts and Culture Strategy while raising a number of points regarding how the strategy could be further developed and improved.

(During the oral submission from Ms Hinde Councillor Pannett returned to the meeting at 10.06am.)

4. Tania Kopytko representing DANZ (Dance Aotearoa New Zealand) (submission 126) addressed the Committee in support of the written submission supporting the draft Arts and Culture Strategy while raising a number of points regarding how the strategy could be further developed and improved.

(During the oral submission from Ms Kopytko Councillor Morrison left the meeting at 10.16am.)

5. Mark Amery & Sophie Jerram representing Letting Space addressed the Committee in support of the draft Arts and Culture Strategy. They urged that the strategy provides support for professional artists and organisations and does not focus predominantly on events. They also noted a disconnection between graduating artists and the availability of exhibition space, and suggested that Council consider utilising temporary spaces where artists can exhibit their work. Finally, they suggested the strategy explore how the Council can assist emerging organisations and artists, along with already established organisations and artists, to continually develop art in the city.

(During the oral submission from Mr Amery and Ms Jerram Councillor Morrison returned to the meeting at 10.28am.)

(The meeting adjourned for morning tea at 10.38am and reconvened at 11.00am.)

(Mayor Wade-Brown, Councillors Ahipene-Mercer, Best, Eagle, Foster, Gill, Lester, McKinnon, Marsh, Morrison, Pannett, Pepperell, and Ritchie were present when the meeting reconvened.)

(Councillor Lester left the meeting at 11.01am.)

(Councillor Lester returned to the meeting at 11.07am.)

(Councillor Ahipene-Mercer left the meeting at 11.07am.)

(Councillor Ahipene-Mercer returned to the meeting at 11.15am.)

297/11P **SUBMISSION TO THE ROYAL COMMISSION OF INQUIRY INTO THE CANTERBURY EARTHQUAKES** (11.00AM – 1.57PM)
 Report of Colin Drew - Programme Manager, Policy.
 (1215/52/IM) (REPORT 2)

Moved Councillor Pannett, seconded Mayor Wade-Brown, the substantive motion with additions to the officer's recommendations as shown in bold.

THAT the Strategy and Policy Committee:

1. Receive the information.

2. Approve the submission, **as tabled at the meeting**, to be forwarded to the Royal Commission of Inquiry into Building Failures Caused by the Canterbury Earthquakes.
3. Agree to include with the submission, the Scoping Paper to Strategy and Policy Committee, 13 September 2011, "Review of Council's Response to Earthquake Prone Buildings".
4. **Agree that the Mayor and appointed officers present the Council's submission at the Royal Commissions hearings as invited.**
5. **Delegate to the Chief Executive and the Built Environment Portfolio leader, the authority to make any necessary amendments to the final submission as a result of decisions of the Committee.**

(The meeting adjourned at 11.18am and reconvened at 11.27am.)

(Mayor Wade-Brown, Councillors Ahipene-Mercer, Best, Cook, Foster, Gill, Lester, Marsh, Morrison, Pannett, Pepperell, and Ritchie were present when the meeting reconvened.)

(Councillor Coughlan joined the meeting at 11.35am.)

Moved Councillor Foster, seconded Councillor Best, the following amendment.

THAT the Strategy and Policy Committee:

2. Approve the submission, **as tabled at the meeting**, to be forwarded to the Royal Commission of Inquiry into Building Failures Caused by the Canterbury Earthquakes, **as amended as follows:**

(a) Amend the 4th bullet point in Section 5 to read:

Council already has ~~the~~ **some** ability through its District Plan to control building development on land prone to factors such as seismic risk, liquefaction and subsidence. ~~In the case of earthquake risk factors, some central guidance on the weighting of these in relation to other environmental considerations (eg- sea level rise)~~ **However, in the case of earthquake risk factors Central Government strengthening of Councils' ability to control development in risk areas** should be considered. This may necessitate changes to the RMA where the Commission considers seismicity considerations as a priority

The amendment was put and a DIVISION called.

Voting for: Mayor Wade-Brown, Councillors Best, Cook, Eagle, Foster, Lester, Marsh and Pannett.

Voting against: Councillors Ahipene-Mercer, Coughlan, Gill, Morrison, Pepperell and Ritchie.

Majority vote: 8:6

The amendment was declared CARRIED.

(Councillor Ritchie left the meeting at 12.13pm.)

Moved Councillor Cook, seconded Councillor Lester, the following amendment.

THAT the Strategy and Policy Committee:

2. Approve the submission, **as tabled at the meeting**, to be forwarded to the Royal Commission of Inquiry into Building Failures Caused by the Canterbury Earthquakes, **as amended as follows:**

(b) Amend the 12th paragraph in Section 1.1 to read:

The Council acknowledges that the responsibility to strengthen buildings lies with the owners however submits there ~~is a~~ **may be a** legitimate case to consider other financial arrangements if the outcome is preventing a far greater cost to the community (and Government expenditure) at a future point. Options to consider might include insurance arrangements, taxation (deductibility), the role of EQC in preventative interventions and government incentives.

The amendment was accepted with the leave of the meeting.

(Councillor Ritchie returned to the meeting at 12.16pm.)

(Councillor Ritchie left the meeting at 12.19pm.)

(Councillor Ritchie returned to the meeting at 12.22pm.)

Moved Councillor Gill, seconded Councillor Morrison, the following amendment.

THAT the Strategy and Policy Committee:

5. Delegate to the Chief Executive and the Built Environment Portfolio leader, the authority to make any ~~necessary~~ **minor** amendments to the final submission as a result of decisions of the Committee.

The amendment was put and declared CARRIED.

(Councillor Pepperell left the meeting at 12.28pm.)

Moved Councillor Coughlan, seconded Councillor Marsh, the following amendment.

THAT the Strategy and Policy Committee:

5. Delegate to the Chief Executive and the Built Environment Portfolio leader, the authority to make any ~~necessary minor amendments to the final submission as a result of decisions of the Committee~~ **proofing and editorial changes only to the final submission.**

The amendment was put and declared CARRIED.

The substantive motion was put and declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

1. *Receive the information.*
2. *Approve the submission, **as tabled at the meeting**, to be forwarded to the Royal Commission of Inquiry into Building Failures Caused by the Canterbury Earthquakes, **as amended as follows:***

(a) Amend the 4th bullet point in Section 5 to read:

*Council already has ~~the~~ some ability through its District Plan to control building development on land prone to factors such as seismic risk, liquefaction and subsidence. **However, in the case of earthquake risk factors Central Government strengthening of Councils' ability to control development in risk areas should be considered.** This may necessitate changes to the RMA where the Commission considers seismicity considerations as a priority.*

(b) Amend the 12th paragraph in Section 1.1 to read:

*The Council acknowledges that the responsibility to strengthen buildings lies with the owners however submits there **may be a** legitimate case to consider other financial arrangements if the outcome is preventing a far greater cost to the community (and Government expenditure) at a future point. Options to consider might include insurance arrangements, taxation (deductibility), the role of EQC in preventative interventions and government incentives.*

3. *Agree to include with the submission, the Scoping Paper to Strategy and Policy Committee, 13 September 2011, "Review of Council's Response to Earthquake Prone Buildings".*
4. *Agree that the Mayor and appointed officers present the Council's submission at the Royal Commissions hearings as invited.*
5. *Delegate to the Chief Executive and the Built Environment Portfolio leader, the authority to make any **proofing and editorial changes only to the final submission.***

NOTED:

1. The resolution differs from the recommendations in the officer report as follows:

The Committee added the text in bold.

(The meeting adjourned for lunch at 12.43pm and reconvened at 1.17pm.)

(Mayor Wade-Brown, Councillors Ahipene-Mercer, Cook, Coughlan, Eagle, Foster, Gill, Lester, McKinnon, Marsh, Morrison, Pannett, Pepperell, and Ritchie were present when the meeting reconvened.)

298/11P

STRATEGY AND POLICY COMMITTEE FORWARD

PROGRAMME

(1.58PM – 1.59PM)

Report of Helen Walker – Acting Team Leader, Committee Services.

(1215/52/IM)

(REPORT 5)

Moved Councillor Foster, seconded Councillor Best, the substantive motion with additions to the officer's recommendations as follows:

THAT the Strategy and Policy Committee:

1. Receive the information.
2. Agree to the Forward Programme for the Strategy and Policy Committee, attached as Appendix 1 to this report, amended as follows:
 - (a) **10 November 2011**
 - **Add Revocation of Lease Negotiations**
 - **Add Report back from Council Controlled Organisation Performance Subcommittee**
 - (b) **17 November 2011**
 - **Add Arts and Culture hearings**

- Add Reclassification of part of land at Cummings Park leased to Wellington Region Free Kindergarten Association (Ngaio Kindergarten)
 - Add Central City Framework
 - Add LGNZ Conference report back
- (c) 8 December 2011
- Remove Miramar Framework – to be scheduled 2012
 - Add Acquisition of Land (previously scheduled 10 November)
 - Review of Bylaws (technical traffic and parking issues) previously scheduled for 17 November 2011
- (d) 15 December 2011
- Add Report back from Council Controlled Organisation Performance Subcommittee
 - Add Charles Plimmer Bequest
- (e) 9 February 2012
- Add Additional Deep Water Pool Investigation
 - Add Monitoring of community gardens
- (f) 22 March 2012
- Add Traffic Resolutions
 - Accessibility Action Plan moves to 19 April 2012.

The substantive motion was put and declared CARRIED.

(Councillor Best joined the meeting at 1.18pm.)
 (Councillor Ritchie left the meeting at 1.23pm.)
 (Councillor Ritchie returned to the meeting at 1.24pm.)
 (Councillor Ritchie left the meeting at 1.25pm.)
 (Mayor Wade-Brown left the meeting at 1.27pm.)
 (Mayor Wade-Brown returned to the meeting at 1.28pm.)
 (Councillor Ritchie returned to the meeting at 1.28pm.)
 (Councillor Ritchie left the meeting at 1.44pm.)
 (Councillor Ahipene-Mercer left the meeting at 1.46pm.)
 (Councillor Marsh left the meeting at 1.46pm.)
 (Councillor Marsh returned to the meeting at 1.46pm.)
 (Councillor Ritchie returned to the meeting at 1.46pm.)
 (Councillor Ritchie left the meeting at 1.48pm.)
 (Councillor Gill left the meeting at 1.48pm.)
 (Councillor Ritchie returned to the meeting at 1.51pm.)

RESOLVED:

THAT the Strategy and Policy Committee:

1. *Receive the information.*

2. *Agree to the Forward Programme for the Strategy and Policy Committee, attached as Appendix 1 to this report, amended as follows:*
- (a) *10 November 2011*
 - *Add Revocation of Lease Negotiations*
 - *Add Report back from Council Controlled Organisation Performance Subcommittee*
 - (b) *17 November 2011*
 - *Add Arts and Culture hearings*
 - *Add Reclassification of part of land at Cummings Park leased to Wellington Region Free Kindergarten Association (Ngaio Kindergarten)*
 - *Add Central City Framework*
 - *Add LGNZ Conference report back*
 - (c) *8 December 2011*
 - *Remove Miramar Framework – to be scheduled 2012*
 - *Add Acquisition of Land (previously scheduled 10 November)*
 - *Review of Bylaws (technical traffic and parking issues) previously scheduled for 17 November 2011*
 - (d) *15 December 2011*
 - *Add Report back from Council Controlled Organisation Performance Subcommittee*
 - *Add Charles Plimmer Bequest*
 - (e) *9 February 2012*
 - *Add Additional Deep Water Pool Investigation*
 - *Add Monitoring of community gardens*
 - (f) *22 March 2012*
 - *Add Traffic Resolutions*
 - *Accessibility Action Plan moves to 19 April 2012.*

NOTED:

1. The resolution differs from the recommendations in the officer report as follows:

The Committee added the text in **bold**.

(Councillor Foster left the meeting at 1.59pm and Councillor Best assumed the chair.)

(Councillor McKinnon left the meeting at 1.59pm.)

(Councillor Marsh left the meeting at 1.59pm.)

(Councillor Pannett left the meeting at 1.59pm.)

299/11P **JOHNSONVILLE LIBRARY EXPANSION SITE FEASIBILITY STUDY** (1.59PM – 2.33PM)
 Report of Jaime Dyhrberg – Principal Advisor, Strategic Projects and Advice.
 (1215/52/IM) (REPORT 3)

Moved Councillor Lester, seconded Councillor Best, the following recommendations.

THAT the Strategy and Policy Committee:

1. Receive the information.
2. **Agree in principle to develop an expanded Johnsonville Library, subject to further financial and comparative analysis of the following options:**
 - a. **An integrated community facilities hub, including an expanded Johnsonville Library, in the precinct bounded by Moorefield Road and Frankmoore Avenue;**
 - b. **An expanded Johnsonville Library co-located adjacent to Johnsonville Community Centre and Keith Spry Pool on Moorefield Road;**
 - c. **An expanded library located on the Mobil site at the intersection of Johnsonville and Moorefield Roads.**
3. **Instruct officers to develop formal design concepts for an integrated and a co-located library to enable a more accurate quantitative assessment of costs and that includes consideration of:**
 - a. **The optimal configuration and size of the library;**
 - b. **The most efficient operating model;**
 - c. **The commercial viability of any proposed retail space and an assessment of the level of income;**
 - d. **The future retention or sale of the current Johnsonville Library site; and**
 - e. **The cost/benefit analysis of including apartments.**
4. **Instruct officers to prepare a community engagement plan in consultation with ward councillors that seeks feedback from community stakeholders.**
5. Instruct officers to explore options for decentralisation of some Council functions to a Johnsonville hub.

6. Note that officers will report back as part of the consideration of the 2012 draft Long Term Plan.

(Councillor Marsh returned to the meeting at 2.00pm.)
(Councillor Pannett returned to the meeting at 2.00pm.)
(Mayor Wade-Brown left the meeting at 2.02pm.)
(Mayor Wade-Brown returned to the meeting at 2.06pm.)
(Councillor Morrison left the meeting at 2.14pm.)
(Councillor Cook left the meeting at 2.18pm.)
(Councillor Morrison returned to the meeting at 2.21pm.)
(Councillor Gill left the meeting at 2.24pm.)
(Councillor Cook returned to the meeting at 2.24pm.)

Recommendations 1, 2(a), 2(b), 3, 4, 5 and 6 were put and declared CARRIED.

Recommendation 2(c) was put and a DIVISION called.

Voting for: Mayor Wade-Brown, Councillors Best, Coughlan, Eagle, Lester, Marsh, Morrison, Pannett and Pepperell.

Voting against: Councillors Cook and Ritchie.

Majority Vote: 9:2

Recommendation 2(c) was declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

1. *Receive the information.*
2. *Agree in principle to develop an expanded Johnsonville Library, subject to further financial and comparative analysis of the following options:*
 - a. *An integrated community facilities hub, including an expanded Johnsonville Library, in the precinct bounded by Moorefield Road and Frankmoore Avenue;*
 - b. *An expanded Johnsonville Library co-located adjacent to Johnsonville Community Centre and Keith Spry Pool on Moorefield Road;*
 - c. *An expanded library located on the Mobil site at the intersection of Johnsonville and Moorefield Roads.*

3. ***Instruct officers to develop formal design concepts for an integrated and a co-located library to enable a more accurate quantitative assessment of costs and that includes consideration of:***
 - a. ***The optimal configuration and size of the library;***
 - b. ***The most efficient operating model;***
 - c. ***The commercial viability of any proposed retail space and an assessment of the level of income;***
 - d. ***The future retention or sale of the current Johnsonville Library site; and***
 - e. ***The cost/benefit analysis of including apartments.***
4. ***Instruct officers to prepare a community engagement plan in consultation with ward councillors that seeks feedback from community stakeholders.***
5. ***Instruct officers to explore options for decentralisation of some Council functions to a Johnsonville hub.***
6. ***Note that officers will report back as part of the consideration of the 2012 draft Long Term Plan.***

NOTED:

1. The resolution differs from the recommendations in the officer report as follows:

The Committee added the text in bold.

300/11P

QUARTERLY REPORT

(JULY – SEPTEMBER 2011)

(2.33PM – 2.43PM)

Report of Leslie Boardman – Senior Financial Accountant.

(1215/52/IM)

(REPORT 4)

Moved Mayor Wade-Brown, seconded Councillor Morrison, the substantive motion.

Moved Councillor Coughlan, seconded Councillor Lester, the procedural motion that the substantive motion be put.

The procedural motion was put and declared LOST.

The substantive motion was put and declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

