

ORDINARY MEETING

OF

ENVIRONMENT COMMITTEE

MINUTES

Time: 09:15 am
Date: Thursday, 26 November 2015
Venue: Committee Room 1
Ground Floor, Council Offices
101 Wakefield Street
Wellington

PRESENT

Mayor Wade-Brown
Councillor Ahipene-Mercer
Councillor Coughlan
Councillor Eagle
Councillor Foster
Councillor Free
Councillor Lee
Councillor Lester
Councillor Marsh
Councillor Pannett (Chair)
Councillor Peck
Councillor Ritchie
Councillor Sparrow
Councillor Woolf
Councillor Young

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1 Meeting Conduct

1.1 Apologies

No apologies were received.

Apologies

There were no apologies received.

1.2 Conflict of Interest Declarations

There were no conflicts of interests declared.

1.3 Confirmation of Minutes

Moved Councillor Pannett, seconded Councillor Free

Resolved

That the Environment Committee:

Approve the minutes of the Environment Committee Meeting held on 15 October 2015 and the minutes of Proposed Happy Valley sub-committee meetings held on 4 and 12 October 2015, having been circulated, that they be taken as read and confirmed as an accurate record of that meeting.

Carried

1.4 Public Participation

1.4.1 Dog Policy Bylaw - Amelia Geary, Robyn Pearce & Karin Wiley, Forest and Bird – Places for Penguins

Amelia Geary, Robyn Pearce & Karin Wiley, Forest and Bird – Places for Penguins spoke to the Committee regarding the Dog Policy Review.

Attachments

- 1 Forest and Bird Pamphlet
- 2 Forest and Bird key points on penguins
- 3 Forest and Bird graphs
- 4 Forest and Bird little penguins ashore calendar
- 5 Forest and Bird interview of Wellington dog walkers

1.4.2 Happy Valley Camping - Sue Reid, Owhiro Bay Residents Association

Sue Reid, Owhiro Bay Residents Association spoke to the Committee regarding Happy Valley Camping.

Attachments

- 1 Owhiro Bay Residents Association petition

1.4.3 Happy Valley Camping - Grant Smith

Grant Smith spoke to the Committee regarding Happy Valley Camping.

Attachments

- 1 Owhiro Bay Campsite presentation

1.5 Items not on the Agenda

There were no items not on the agenda.

2. Policy

(Councillor Ritchie left the meeting at 09:53 am.)

(Councillor Ritchie returned to the meeting at 09:55 am.)

2.1 Wellington Consolidated Bylaw, Part 2: Animals Review 2015/16 - Scoping Report

Moved Councillor Pannett, seconded Councillor Foster

Recommendations

That the Environment Committee:

1. Receive the information.
2. Note that this review is being completed concurrently with the review of the Dog Policy.
3. Agree that the review of the Wellington Consolidated Bylaw 2008, Part 2: Animals (the Bylaw) will include:
 - a. Any changes needed to enforce the revised Dog Policy
 - b. Reporting back to the Committee on options for managing cats to protect native animals, while balancing the rights of cats and their owners
 - c. Reporting back to the Committee on options for managing other animals, including roosters and pigeons
 - d. Restructuring the Bylaw to provide a separate section for dogs
 - e. Increasing the clarity and readability of the Bylaw
 - f. Revisions to ensure the bylaw complies with the Local Government Act 2002 and other applicable legislation.

Moved Mayor Wade-Brown, seconded Councillor Free, the following amendments by way of addition to 3:

That the Environment Committee:

- g. Provide global leadership as a biophilic city
- h. Support local food production as part of resilience
- i. Reference to related policies e.g Regional Pest Management, Our Natural Capital
- j. Ensure there is separation between rural and urban areas on some issues

Carried

That the Environment Committee:

1. Receive the information.
2. Note that this review is being completed concurrently with the review of the Dog Policy.
3. Agree that the review of the Wellington Consolidated Bylaw 2008, Part 2: Animals (the

Bylaw) will include:

- a. Any changes needed to enforce the revised Dog Policy
- b. Reporting back to the Committee on options for managing cats to protect native animals, while balancing the rights of cats and their owners
- c. Reporting back to the Committee on options for managing other animals, including roosters and pigeons
- d. Restructuring the Bylaw to provide a separate section for dogs
- e. Increasing the clarity and readability of the Bylaw
- f. Revisions to ensure the bylaw complies with the Local Government Act 2002 and other applicable legislation.
- g. Provide global leadership as a biophilic city
- h. Support local food production as part of resilience
- i. Reference to related policies e.g Regional Pest Management, Our Natural Capital
- j. Ensure there is separation between rural and urban areas on some issues

Carried

2.2 Dog Policy Review 2015/16: Scoping Report

Moved Councillor Pannett, seconded Councillor Ahipene-Mercer

Resolved

That the Environment Committee:

1. Receive the information.
2. Note that this review of the Dog Policy is being completed concurrently with the review of the Wellington Consolidated Bylaw 2008, Part 2: Animals.
2. Agree that the Policy review will:
 - a. Proactively review contentious issues before consultation.
 - b. Evaluate and review dog exercise areas.
 - c. Report back to the Environment Committee on options to balance the rights of dog owners while protecting wildlife.
 - d. Report back to the Environment Committee on options for resolving any operational issues, such as dogs stopping within the central city area.
 - e. Report back to the Environment Committee on the collection and reporting of dog incidents and attack statistics in Wellington.

Carried

[Secretarial Note: The meeting adjourned at 10.36am and reconvened at 10.51am]

(Councillor Peck left the meeting at 10:53 am.)

(Councillor Sparrow left the meeting at 10:54 am.)

(Councillor Coughlan left the meeting at 10:54 am.)

2.3 Trade Waste Bylaw 2004 - Review 2015

Moved Councillor Pannett, seconded Mayor Wade-Brown

Resolved

That the Environment Committee:

1. Receive the information.
2. Agree that the proposed amendments to the Trade Waste Bylaw 2004 (the proposed Trade Waste Bylaw) is the most appropriate way of addressing the management of trade waste discharges to the Council's wastewater system.
3. Agree that the proposed Trade Waste Bylaw is the most appropriate form of bylaw under the Local Government Act 2002 (LGA).
4. Agree that the proposed Trade Waste Bylaw does not give rise to any implications under the New Zealand Bill of Rights Act 1990.
5. Agree that the proposed Trade Waste Bylaw as described in the statement of proposal (Attachment 1 of this report) and reflected in Appendix B of that statement undergo public consultation in accordance with sections 86 and 148 of the LGA.
6. Agree that the proposed Trade Waste Bylaw described in the statement of proposal

and reflected in Appendix B of that statement, is likely to have a significant impact on the public due to its regulatory nature and therefore, under section 156 of the LGA should be consulted on using the special consultative procedure under the LGA.

7. Agree to adopt the statement of proposal (Attachment 1 of this report), and initiate the special consultative procedure under section 83 of the Local Government Act 2002.
8. Agree to delegate to the Chair of the Environment Committee and the Chief Executive the authority to amend the statement of proposal to include any amendments agreed by the Committee, and any associated minor consequential edits.

Carried

The Chair announced a change in order so that item 4.2 would be heard prior to item 3.1.

4.2 Report Back On Submissions: Allowing Camping as a Managed Activity on Part of Happy Valley Park

Moved Councillor Pannett, seconded Councillor Free

Recommendations

That the Environment Committee:

1. Receive the information.
2. Agree to delay the decision on the amendment to the Suburban Reserves Management Plan 2015 until the next Environment Committee meeting.
3. Note that Officers will explore other site options and undertake further market research over summer 2015/16.
4. Note that the site will not be available as a freedom camping location.

(Councillor Coughlan returned to the meeting at 11:01 am.)

(Councillor Sparrow returned to the meeting at 11:01 am.)

(Councillor Lee left the meeting at 11:15 am.)

(Councillor Lee returned to the meeting at 11:40 am)

Moved Councillor Pannett, seconded Councillor Ahipene-Mercer, the following amendments:

That the Environment Committee:

2. Agree that visitors who choose to camp in Wellington provide economic and cultural benefits to the city and that we acknowledge in turn the need to provide a good visitor experience to all tourists.
3. Agree that Wellington City should develop at least one camp site or sites on city land or in partnership with private interests for freedom camping and camping for a fee from 2016-2017, subject to a successful budget bid in the 2016-2017 and 2017-2018 Annual Plans.
4. Request officers to come to the committee with a number of options for camp grounds and freedom camping sites throughout the city in April 2016. The paper should also

consider the following issues:

- a. How to balance the needs of local residents with those of campers in terms of establishing camping places, including options around management, camper registration, security, waste management and environmental protection.
 - b. How a network of low to moderate cost accommodation for self-drive tourists can be delivered throughout the Region, including private options.
 - c. Different models for operating sites and capital development including private options
 - d. Evaluate the potential for peer to peer apps and websites as options for campers and locals to use private land for tents and vehicles.
5. Agree to work with Wellington Regional Economic Development Agency, Tourism Industry Association of New Zealand, Holiday Accommodation Parks Association of New Zealand, New Zealand Motorcaravan Association and neighbouring Councils in developing the options so that the Wellington city campground are developed in context of a wider regional network.
6. Agree to recommend that the Governance, Finance and Planning Committee consider a budget bid to support the establishment of a camp ground or grounds for Wellington City as part of the Annual Plan process in 2016-2017.

A division was called for, voting on which was as follows:

For:

Mayor Wade-Brown
Councillor Ahipene-Mercer
Councillor Coughlan
Councillor Eagle
Councillor Foster
Councillor Free
Councillor Lee
Councillor Lester
Councillor Marsh
Councillor Pannett (Chair)
Councillor Ritchie
Councillor Sparrow
Councillor Woolf
Councillor Young

Against:

Majority Vote: 14:0

Carried

Moved Councillor Pannett, seconded Councillor Woolf

That the Environment Committee:

1. Suspend standing orders for item 2.4

Carried

Moved Councillor Eagle, seconded Councillor Lee, the following amendment:

That the Environment Committee:

2. Agree that visitors who choose to camp in Wellington provide **social**, economic and cultural benefits to the city and that we acknowledge in turn the need to provide a good visitor experience to all tourists.

[Secretarial note –The Chair announces that Cr Eagle/Cr Lee amendments 3 and 8 are to be voted on separately as a division]

4. Agree that Wellington City **Council** should develop at least one camp site or sites on city land in partnership with private interests for freedom camping and camping for a fee from 2016-2017, subject to a successful budget bid in the 2016-2017 and 2017-2018 Annual Plans.
5. Request officers to come to the committee with a number of options for camp grounds and freedom camping sites throughout the city in April 2016. The paper should also consider the following issues:
 - a. How to balance the needs of local residents with those of campers in terms of establishing camping places, including options around management, camper registration, security, waste management and environmental protection.
 - b. How a network of low to moderate cost accommodation for self-drive tourists can be delivered throughout the Region, including private options.
 - c. Different models for operating sites and capital development including private options
 - d. Evaluate the potential for peer to peer apps and websites as options for campers and locals to use private land for tents and vehicles.
 - e. **Promotion of camping within Wellington City and region.**
6. Agree to work with Wellington Regional Economic Development Agency, Tourism Industry Association of New Zealand, Holiday Accommodation Parks Association of New Zealand, New Zealand Motorcaravan Association, **neighbouring Councils and other appropriate stakeholders** in developing the options so that the Wellington city campground **could be** developed in context of a wider regional network.
7. Agree to recommend that the Governance, Finance and Planning Committee consider a budget bid to support the establishment of a camp ground or grounds for Wellington City as part of the Annual Plan process in 2016-2017.

Carried

3. **Direct Officers to develop a regional camping strategy, working with neighbouring Councils in the greater Wellington region (noting Porirua and Hutt City Councils have indicated a willingness to work with us).**

A division was called for, voting on which was as follows:

For:

Councillor Eagle
Councillor Foster
Councillor Free
Councillor Lee
Councillor Lester
Councillor Marsh
Councillor Pannett (Chair)
Councillor Ritchie
Councillor Sparrow
Councillor Woolf
Councillor Young

Against:

Mayor Wade-Brown
Councillor Ahipene-Mercer
Councillor Coughlan

Majority Vote: 11:3

Carried

8. Agree that no amendment will be made to the Suburban Reserves Management Plan to allow camping at Happy Valley Park and therefore the proposal to develop a camp ground there will not proceed.

A division was called for, voting on which was as follows:

For:

Councillor Eagle
Councillor Lee
Councillor Lester
Councillor Ritchie
Councillor Sparrow
Councillor Woolf
Councillor Young

Against:

Mayor Wade-Brown
Councillor Ahipene-Mercer
Councillor Coughlan
Councillor Foster
Councillor Free
Councillor Marsh
Councillor Pannett (Chair)

Majority Vote: 7:7

Equal

Chair exercised casting vote – against
LOST

Moved Councillor Ritchie, seconded Mayor Wade-Brown, the following amendment:

That the Environment Committee:

9. Agree that the Happy Valley site, will not be available as a freedom camping location.
A division was called for, voting on which was as follows:

For:

Mayor Wade-Brown
Councillor Eagle
Councillor Foster
Councillor Lee
Councillor Lester
Councillor Pannett (Chair)
Councillor Ritchie
Councillor Sparrow
Councillor Woolf
Councillor Young

Against:

Councillor Ahipene-Mercer
Councillor Coughlan
Councillor Free
Councillor Marsh

Majority Vote: 10:4

Carried

(Councillor Ahipene-Mercer left the meeting at 12:37 pm.)
(Councillor Ahipene-Mercer returned to the meeting at 12:37 pm.)

Moved Councillor Pannett, seconded Councillor Free the following substantive motion:

That the Environment Committee:

1. Receive the information.

2. Agree that visitors who choose to camp in Wellington provide social, economic and cultural benefits to the city and that we acknowledge in turn the need to provide a good visitor experience to all tourists.
4. Direct Officers to develop a regional camping strategy, working with neighbouring Councils in the greater Wellington region (noting Porirua and Hutt City Councils have indicated a willingness to work with us).
5. Agree that Wellington City Council should develop at least one camp site or sites on city land in partnership with private interests for freedom camping and camping for a fee from 2016-2017, subject to a successful budget bid in the 2016-2017 and 2017-2018 Annual Plans.
6. Request officers to come to the committee with a number of options for camp grounds and freedom camping sites throughout the city in April 2016. The paper should also consider the following issues:
 - f. How to balance the needs of local residents with those of campers in terms of establishing camping places, including options around management, camper registration, security, waste management and environmental protection.
 - g. How a network of low to moderate cost accommodation for self-drive tourists can be delivered throughout the Region, including private options.
 - h. Different models for operating sites and capital development including private options
 - i. Evaluate the potential for peer to peer apps and websites as options for campers and locals to use private land for tents and vehicles.
 - j. Promotion of camping within Wellington City and region.
7. Agree to work with Wellington Regional Economic Development Agency, Tourism Industry Association of New Zealand, Holiday Accommodation Parks Association of New Zealand, New Zealand Motorcaravan Association, neighbouring Councils and other appropriate stakeholders in developing the options so that the Wellington city campground could be developed in context of a wider regional network.
8. Agree to recommend that the Governance, Finance and Planning Committee consider a budget bid to support the establishment of a camp ground or grounds for Wellington City as part of the Annual Plan process in 2016-2017.
9. Agree that the Happy Valley site, will not be available as a freedom camping location.

Carried

The meeting adjourned at 1.05pm and to be reconvened at 1.30pm

The meeting reconvened at 1:46 pm

3. Monitoring

(Councillor Coughlan returned to the meeting at 01:49 pm.)

3.1 Reports from Council Controlled Organisations for the Quarter Ending 30 September 2015

Moved Councillor Pannett, seconded Councillor Free

Resolved

That the Environment Committee:

1. Receive the information.
2. Note any issues for the Chair to raise with the entities covered by this report.

Carried

3.2 2016/17 Letters of Expectation to Council Controlled Organisations

Moved Councillor Pannett, seconded Councillor Free

Resolved

That the Environment Committee:

1. Receive the information.
2. Confirm the general messages as outlined in this report to be included in the 2016/17 Letters of Expectation to the following organisations:
 - a) Wellington Zoo Trust
 - b) Karori Sanctuary Trust
3. Note that officers will prepare formal 2015/16 Letters of Expectation incorporating the directions of the Committee for signing by the Chair of the Committee.
4. Note that the Committee can expect to receive draft 2016/17 Statements of Intent, alongside officers' analyses, for its consideration at the March/April 2016 meetings.

Carried

4. Operational

4.1 Our Living City Fund- October 2015

Moved Councillor Pannett, seconded Councillor Woolf

Resolved

That the Environment Committee:

1. Receive the information.
2. Agree to the tabled information

	Organisation	Project	Total Project Cost	Amount requested	Recommended	Comments
1	WorkerBe Oasis	Irrigation infrastructure	\$28,299	\$6,700	\$718	Support for irrigation, excluding tanks, can explore further options for longer term self sufficiency.
2	Sustainable Coastlines Charitable Trust	Love Your Coast Wellington 2015	\$46,340	\$10,000	\$3,000	Contribution to coastal clean-up's engaging with children and young people during summer months. Also recc. support through Social and Recreation Fund.
3	Makara Model School	Makara Model School Garden and Native Bush Project	\$8,500	\$8,500	\$500	Support for tools for initial start up, can apply for compost via Council.
4	The Research Trust of Victoria University of Wellington	Biophilic Map of Wellington Stage 2	\$3,254	\$3,254	\$3,254	Support for second stage of development of online interactive biophilic map of Wellington.

5	Conservation Volunteers New Zealand	Community Conservation	\$5,000	\$5,000	\$5,000	Support for volunteer community conservation projects
6	Helix Organics Ltd	Alternative weed management solutions - review	\$5,000	\$5,000	\$0	Research project, lower priority given pressure on available funding
7	New Zealand Bio-Recording Network Trust	NatureWatch NZ Wellington workshops	\$10,100	\$6,000	\$3,900	Support for co-ordination and delivery, Council hosting the events
8	Wellington Open Science Lab-umbrella via Ngaio Crofton Downs Residents Association	Outfit of pop-up Wellington Open Science Lab	\$8,250	\$8,200	\$4,150	Volunteer run popular science lab project working with community groups, children and young people, support for equipment costs for open sessions
9	EcoGecko Consultants	Geckos in the City	\$17,700	\$17,700	\$0	Project needs further development, with potential support from Council for summer of 2016/2017

\$132,443 \$70,354 \$20,522

Carried

(Councillor Foster left the meeting at 02:00 pm.)

(Councillor Young returned to the meeting at 02:01 pm.)

4.3 Waste Minimisation Grant

Moved Councillor Pannett, seconded Councillor Ahipene-Mercer

Resolved

That the Environment Committee:

1. Receive the information.
2. Agree to fund the projects listed below:

Organisation	Project	Total Project Cost	Amount Requested	Recommended	Comments
Aro Creative Inc.	Aro Waste Reduction	\$4080	\$2880	\$0	WCC does not fund inorganic waste collection services. WCC already provides an E-waste drop off site, street cleaning, and are working on student behaviour change. Eco-mailbox stickers were available for a year for free. There are legality issues around installing signage. WCC has a recycling auditing team who door knock and provide problem areas with additional information and fines if they are continually dumping waste.
Aro Creative Inc.	Waste management at festivals and events	\$3570	\$2520	\$0	Officers can loan free of charge our new event recycling bins and hoods/flags.
Creative Capital Arts Trust (CCAT)	CupaDupa Waste Minimisation Project	\$16,000	\$9000	\$3,500	We are able to fund one off costs to establish a robust waste minimisation system for the CupaDupa Event. 1. Development of a long term zero waste policy - \$500.00 2. Contracting an experienced zero waste coordinator \$3000.00 (approximately 66 hours at \$45.00) to establish systems that will enable festival staff to understand how the process works and operationally manage it in the years to come. Free volunteer education and use of recycling bins offered.
Island Bay Enhancement Trust	Island Bay Festival waste management	\$7000	\$5000	\$2000	We support the establishment a robust waste minimisation system for the CupaDupa Event. 1. Development of a long term zero waste policy - \$500.00 2. Contracting an experienced zero waste coordinator \$3000.00 (approximately 66 hours at \$45.00) to establish systems that will enable festival staff to understand how the process works and operationally manage it in the years to come. Free volunteer education and use of recycling bins offered. We support festival initiatives that will establish an enduring

					<p>zero waste approach. We would like to offer:</p> <ol style="list-style-type: none"> 1. \$500.00 towards the development of a zero waste strategy (we can advise on industry experts to employ for this amount) 2. Contract a zero waste coordinator for 33hrs to assist and train event managers on the process involved to minimise waste at events - \$1500.00 <p>Free volunteer education and use of recycling bins offered.</p>
Newtown Community & Cultural Centre	Newtown Festival Waste Diversion Increase Strategy	\$9,948	\$9,948	\$3500	<p>We support funding to assist in the continual improvement of waste minimisation at events</p> <p>We can fund:</p> <ol style="list-style-type: none"> 1. An independent waste audit of all waste streams - \$1,500 2. Contracting a Stallholder Engagement Coordinator - \$2000.00 <p>Free volunteer education and use of recycling bins offered.</p>
Organic Wealth	Recycle The Cube	\$8,800	\$7800	\$0	<p>WCC waste operations have already funded a significant amount towards the establishment of recycling at The Cube Massey University, as well as resources which will encourage positive student behaviour change. This project will continue for another six months.</p>
Sustainability Trust	Cuba Street Commercial Waste Audits	\$10,000	\$10,000	\$10,000	<p>Sustainability Trust will offer comprehensive pre & Post waste audit to 10 businesses along this street to work toward enduring waste minimization improvements.</p> <p>Creative Capital Arts Trust is working with businesses on Cuba St to ensure sustainability is a key theme of the festival. With a zero waste policy for the festival itself, they are keen to support Sustainability Trust to encourage businesses to take responsibility for their waste year round.</p>
The Formary & NZ Post	NZ Post Corporate Uniform end-of-life Project	\$10,000	\$10,000	\$10,000	<p>Design a scalable solution for NZ Post end-of-life uniforms that diverts uniforms from landfill and waste streams.</p> <p>Identify processing capability in the Wellington region to recover multiple fibre streams from wool, cotton, polyester etc...</p> <p>Design product solutions for recovered fibre tailored to meet community resilience requirements and as possible closed loop solutions for NZ Post (and other organisations).</p> <p>Engage with other Wellington organisations facing similar issues to provide larger volumes</p>

					of textile fibre, creating efficiencies in processing and re-manufacturing.
Capital & Coast District Health Board (Wellington & Hutt Hospital)	Wellington Regional Hospital & Hutt Hospital waste reduction strategy and audits	\$20,000	\$20,000	\$20,000	Professional Waste audit Development of zero waste strategy Improved sharps disposal within the community Facilitation of waste reduction/ recycling education Reduction & Diversion of Food waste.
WorkerBeOasis		\$17,054	\$7,214	0	The diversion of 8000kg (8 tonnes) of food waste a year is very large scale undertaking and would require resource consent as there are regulatory issues around the set-up of commercial composting such as "discharge to land", as well as the acquisition of large volumes of green waste (approximately 24 Tonnes) In lieu of a robust feasibility study & business plan it is felt that at this stage the concept is too high risk to begin investment into equipment/plant.

Carried

The meeting concluded at 2:02 pm.

Confirmed: _____
 Chair