

ORDINARY MEETING

OF

CITY STRATEGY COMMITTEE

MINUTES

Time: 9.30am
Date: Thursday, 17 May 2018
Venue: Committee Room 1
Ground Floor, Council Offices
101 Wakefield Street
Wellington

PRESENT

Mayor Lester
Councillor Calvert
Councillor Calvi-Freeman
Councillor Dawson
Councillor Day
Councillor Fitzsimons
Councillor Foster
Councillor Free
Councillor Gilberd
Councillor Lee
Councillor Marsh
Councillor Pannett (Chair)
Councillor Sparrow
Councillor Woolf
Councillor Young

TABLE OF CONTENTS
17 MAY 2018

Business	Page No.
1. Meeting Conduct	5
1.1 Mihi	5
1.2 Apologies	5
1.3 Conflict of Interest Declarations	5
1.4 Confirmation of Minutes	5
1.5 Items not on the Agenda	5
1.6 Public Participation	5

2. Policy	6
2.1 Oral hearings - Representation Review for the 2019 and 2022 Wellington City Council Elections	6
3. Petitions	6
3.1 ePetition: Extend Newtown Library Hours on Saturdays	6
4. Strategy	8
4.1 Submission on Local Government (Community Well-being) Amendment Bill	8
4.2 Report on Mayor's Travel to Singapore	13
4.3 Submission to the Productivity Commission on the Draft Low Emissions Economy Report	14
5. Operational	16
5.1 Cricket Museum Stand at the Basin Reserve	16
5.2 Travel report - Smart Island World Congress 24-25 April 2018	16
5.3 Updated Forward Programme for City Strategy Committee Meetings 2018	17

1 Meeting Conduct

1.1 Mihi

The Chairperson invited Councillor Gilbert to read the following mihi to open the meeting.

Taiō Pōneke[†] – City Strategy Committee

Te wero

Toitū te marae a Tāne
Toitū te marae a Tangaroa
Toitū te iwi
Taiō Pōneke – kia kakama, kia māia!
Ngāi Tātou o Pōneke, me noho ngātahi
Whāia te aratika

Our challenge

Protect and enhance the realms of the Land and the Waters, and they will sustain and strengthen the People.
City Strategy Committee, be nimble (quick, alert, active, capable) and have courage (be brave, bold, confident)!
People of Wellington, together we decide our way forward.

(Councillor Foster entered the meeting at 09:34a.m.)

1.2 Apologies

No apologies were received.

1.3 Conflict of Interest Declarations

No conflicts of interest were declared.

1.4 Confirmation of Minutes

Moved Councillor Pannett, seconded Councillor Gilbert

Resolved

That the City Strategy Committee:

1. Approve the minutes of the City Strategy Committee Meeting held on 10 May 2018, having been circulated, that they be taken as read and confirmed as an accurate record of that meeting.

Carried

1.5 Items not on the Agenda

There were no items not on the agenda

1.6 Public Participation

- 1.6.1 Bernard o'Shaughnessy spoke in relation to the ePetition to extend the opening hours of the Newtown Library.

[†] The te reo name for the City Strategy Committee is a modern contraction from 'Tai o Pōneke' meaning 'the tides of Wellington' – uniting the many inland waterways from our lofty mountains to the shores of the great harbour of Tara and the sea of Raukawa: ki uta, ki tai (from mountain to sea). Like water, we promise to work together with relentless synergy and motion.

2. Policy

(Councillor Calvi-Freeman left the meeting at 09:36a.m.)

(Councillor Calvi-Freeman returned to the meeting at 09:51a.m.)

2.1 Oral hearings - Representation Review for the 2019 and 2022 Wellington City Council Elections

Moved Councillor Day, seconded Councillor Marsh

Resolved

That the City Strategy Committee:

1. Hear the oral submissions and thank all submitters.

Carried

3. Petitions

3.1 ePetition: Extend Newtown Library Hours on Saturdays

Moved (proforma) Councillor Pannett, seconded Councillor Calvi-Freeman

Recommendation

That the City Strategy Committee:

1. Receive the information.
2. Thank Mr O'Shaughnessy for his petition.

Moved Councillor Pannett, seconded Councillor Calvi-Freeman (proforma)

Resolved

Officers amended motion:

3. Agree to request that officers come back to the Committee in August 2018 with a paper outlining a process for reviewing the library strategy in time for the 2021/3 Long Term Plan.

Carried

Moved Councillor Lee, seconded Councillor Free the following amendment by way of addition:

Resolved

That the City Strategy Committee:

4. Recommend to the Long Term and Annual Plan Committee that Newtown Library hours be extended as a trial to close at 4pm on Saturdays effective 1 July 2018 for a period of 12 months after which it is reviewed.

Carried

Moved (proforma) Councillor Pannett, seconded Councillor Calvi-Freeman the following substantive motion:

Resolved

That the City Strategy Committee:

1. Receive the information.
2. Thank Mr O'Shaughnessy for his petition.
3. Agree to request that officers come back to the Committee in August 2018 with a paper outlining a process for reviewing the library strategy in time for the 2021/3 Long Term Plan.
4. Recommend to the Long Term and Annual Plan Committee that Newtown Library hours be extended as a trial to close at 4pm on Saturdays effective 1 July 2018 for a period of 12 months after which it is reviewed.

Carried

Secretarial note: The meeting was adjourned for morning tea from 10.33am to 10.43am. The Chair by leave of the meeting changed the order of items so that item 5.1 Cricket Museum Stand at the Basin Reserve was the third rather than third to last item of the meeting.

5. Operational

5.1 Cricket Museum Stand at the Basin Reserve

Moved Mayor Lester, seconded Councillor Pannett

Resolved

That the City Strategy Committee:

1. Receive the information.
2. Note that the Basin Reserve is a Heritage New Zealand listed Historic Area and the Museum Stand (referred to as the Basin Reserve Pavilion) is a Historic Place Category 2 listed building.

3. Note that the Museum Stand is an earthquake prone building and, as such, the building is required to either be seismically strengthened to at least 34% of the New Building Standard or demolished by 2022.
4. Note that Officers have considered a range of strengthening and demolition options and sought the views of a range of stakeholders and interested parties.
5. Agree that the Museum Stand roof structure be strengthened to 100% of the New Building Standard (NBS) at importance level 3 (IL3) and that the Museum Stand building structure should be strengthened to 50% NBS at IL3.
6. Agree that the net cost of the seismic strengthening and refurbishment of the Museum Stand will be funded from the existing Basin Reserve project budget through re-prioritising the work programme.
7. Note that the Basin Reserve Trust has undertaken to contribute \$1.0m towards the cost of the works through its own fundraising efforts.
8. Note that upon completion of the strengthening and refurbishment, the Museum Stand will provide the home for the NZ Cricket Museum, the offices of Cricket Wellington and the amenity associated with the stand itself.

Carried Unanimously

4. Strategy

4.1 Submission on Local Government (Community Well-being) Amendment Bill

Moved Deputy Mayor Day, seconded Councillor Gilbert

Recommendation

That the City Strategy Committee:

1. Receive the information.
2. Approve the draft submission on the Local Government (Community Well-being) Amendment Bill, subject to any amendments agreed by the Committee.
3. Delegate to the Chief Executive and Governance Portfolio Leader the authority to amend the submission as per any proposed amendments agreed by the Committee at this meeting, and any minor consequential edits, prior to it being sent.

Moved Councillor Day, seconded Councillor Gilbert

Resolved

Officers amended motion:

2. Approve the draft submission on the Local Government (Community Well-being) Amendment Bill, with the following amendments.
 - i. To replace paragraph 5 with the following, to note the changed purpose removes

ambiguity about the scope of Council actions, e.g. the living wage and provision of other services for which there is an agreed need.

Proposed amended paragraph:

Reinstating the purpose section will remove ambiguity about the matters Councils can be involved in, such as paying a living wage, looking at options to improve housing quality standards and other services for which the Council and community agree there is a need.

- ii. To expand paragraph 6 to refer to the Minister of Local Government's comments about the importance of local people making local decisions.

Into paragraph 6, insert the text in red:

Further, it did not recognise the accountability relationship that councils have to their ratepayers and residents about decisions made or the level of engagement and consultation with ratepayers about spending decisions, for example through the Long-term plan process.

This importance of the local relationship was recognised by the Minister of Local Government in her first reading speech:

“The bill recognises that every council is different and that there is no one-size-fits-all approach. Every council needs discretion and flexibility to decide in consultation with their community the nature and level of services they should provide. By doing this, councils will best meet local needs and preferences.

As I have said, this Government supports local government doing the best that it can alongside the people that they represent. It's about local people making local decisions. Decisions about the services councils provide are best made by the people that receive these services, not central government.”¹

- iii. To expand paragraph 14 to include and support LGNZ's policy goals: Leadership, delivering best performance and value for communities, and localism.

Into paragraph 14, insert the text in red:

We, like most of the sector, are interested in a broader discussion about the Act. The work by Local Government New Zealand (LGNZ) and the Society of Local Government Managers (SOLGM) are good starting points for that.

LGNZ's Local Government Funding Review 2015: 10 point plan – Incentivising economic growth and strong local communities and Policy Statement: A vibrant and prosperous New Zealand would be a good start for a discussion.

The Policy Statement has three goals: Leadership and delivery of change on the big issues confronting New Zealand's communities; a focus on delivering best performance and value for communities; and building greater community engagement and setting a stronger platform for local democracy via a focus on “localism.”²

We support those goals.

SOLGM's tuning up the engine – potential changes to local government law' provided to the Government in December 2017. It outlines 44 separate recommendations for how local government legislation could be improved, ranging from reviews of service

¹ Hon Nanaia Mahuta, Local Government (Community Well-being) Amendment Bill - 1R, 11 Apr 2018

² LGNZ, *Policy Statement: A vibrant and prosperous New Zealand 2017/19*, p.4

delivery, pre-election reports, through to assessments of water and sanitary services.

- iv. To amend paragraph 17 to the cost effectiveness of the decision to bring parking services back in-house.

Into the following paragraph, insert the text in red:

For example, the Council used to contract out our Parking Services, but because of the value of this service, rather than just a narrow assessment of cost, we brought that service back into the Council. **While the decision was cost effective, the full value of doing this was not able to be captured through this reporting framework.** The contribution our Parking Wardens make is much more than monitoring parking: they are ambassadors for the Council and city; for example they pass on to the appropriate people instances of broken street furniture or anti-social behaviour. Pride in the role has increased and turnover has reduced. These are valuable both in a whole-of-person sense and financially but not captured in a cost-effectiveness assessment.

- v. To amend paragraph 18 to include earthquake strengthening as a matter that could also be considered for a broader approach to targeting rates.

Amend the following paragraph by inserting the text in red:

Broadening the ability to target rates: The current list of matters for which rates can be targeted is quite restrictive. We would like to discuss options for broadening the approach. **We will also be submitting on these through the Productivity Commission inquiry into local government funding.**

Carried

Moved Councillor Calvert, seconded Councillor Pannett the following amendment by way of addition:

Resolved

4. The Government should therefore consider returning some of the tax income gathered from local activity to the local area to support funding councils' contribution to the four well beings.

Carried

Moved Councillor Foster, seconded Councillor Calvi-Freeman the following amendment by way of addition:

Resolved

5. Congestion pricing and long stay parking levies are both potentially important funding tools and very important tools in encouraging behavioural shifts.

Carried

(Councillor Marsh left the meeting at 11.24a.m.)
(Mayor Lester left the meeting at 11.25a.m.)

Moved Councillor Woolf, seconded Councillor Fitzsimons

Resolved

6. We encourage the Government to introduce a legislative provision requiring local government to adopt a model litigant code or policy.

A division was called for, voting on which was as follows:

For:

Councillor Dawson
Councillor Fitzsimons
Councillor Foster
Councillor Free
Councillor Pannett (Chair)
Councillor Woolf

Against:

Councillor Calvert
Councillor Calvi-Freeman
Councillor Day
Councillor Gilbert
Councillor Lee
Councillor Sparrow
Councillor Young

Majority Vote: 6:7

Lost

Moved Deputy Mayor Day, seconded Councillor Gilbert the following substantive motion

Recommendation

That the City Strategy Committee:

1. Receive the information.
2. Approve the draft submission on the Local Government (Community Well-being) Amendment Bill, subject to any amendments agreed by the Committee.
 - i. To replace paragraph 5 with the following, to note the changed purpose removes ambiguity about the scope of Council actions, e.g. the living wage and provision of other services for which there is an agreed need.

Proposed amended paragraph:

Reinstating the purpose section will remove ambiguity about the matters Councils can be involved in, such as paying a living wage, looking at options to improve housing quality standards and other services for which the Council and community agree there is a need.

- ii. To expand paragraph 6 to refer to the Minister of Local Government's comments about the importance of local people making local decisions.

Into paragraph 6, insert the text in red:

Further, it did not recognise the accountability relationship that councils have to their ratepayers and residents about decisions made or the level of engagement and consultation with ratepayers about spending decisions, for example through the Long-term plan process.

This importance of the local relationship was recognised by the Minister of Local Government in her first reading speech:

“The bill recognises that every council is different and that there is no one-size-fits-all approach. Every council needs discretion and flexibility to decide in consultation with their community the nature and level of services they should provide. By doing this, councils will best meet local needs and preferences.

As I have said, this Government supports local government doing the best that it can alongside the people that they represent. It's about local people making local decisions. Decisions about the services councils provide are best made by the people that receive these services, not central government.”³

- iii. To expand paragraph 14 to include and support LGNZ's policy goals: Leadership, delivering best performance and value for communities, and localism.

Into paragraph 14, insert the text in red:

We, like most of the sector, are interested in a broader discussion about the Act. The work by Local Government New Zealand (LGNZ) and the Society of Local Government Managers (SOLGM) are good starting points for that.

LGNZ's Local Government Funding Review 2015: 10 point plan – Incentivising economic growth and strong local communities and Policy Statement: A vibrant and prosperous New Zealand would be a good start for a discussion.

The Policy Statement has three goals: Leadership and delivery of change on the big issues confronting New Zealand's communities; a focus on delivering best performance and value for communities; and building greater community engagement and setting a stronger platform for local democracy via a focus on “localism.”⁴

We support those goals.

SOLGM's tuning up the engine – potential changes to local government law' provided to the Government in December 2017. It outlines 44 separate recommendations for how local government legislation could be improved, ranging from reviews of service delivery, pre-election reports, through to assessments of water and sanitary services.

- iv. To amend paragraph 17 to the cost effectiveness of the decision to bring parking services back in-house.

Into the following paragraph, insert the text in red:

For example, the Council used to contract out our Parking Services, but because of the value of this service, rather than just a narrow assessment of cost, we brought that service back into the Council. **While the decision was cost effective, the full value of doing this was not able to be captured through this reporting framework.** The contribution our Parking Wardens make is much more than monitoring parking: they are ambassadors for the Council and city; for example they pass on to the appropriate people instances of broken street furniture or anti-social behaviour. Pride in the role has increased and turnover has reduced. These are valuable both in a whole-of-person sense and financially but not captured in a cost-effectiveness assessment.

- v. To amend paragraph 18 to include earthquake strengthening as a matter that could also be considered for a broader approach to targeting rates.

³ Hon Nanaia Mahuta, Local Government (Community Well-being) Amendment Bill - 1R, 11 Apr 2018

⁴ LGNZ, *Policy Statement: A vibrant and prosperous New Zealand 2017/19*, p.4

Amend the following paragraph by inserting the text in red:

Broadening the ability to target rates: The current list of matters for which rates can be targeted is quite restrictive. We would like to discuss options for broadening the approach. **We will also be submitting on these through the Productivity Commission inquiry into local government funding.**

3. Delegate to the Chief Executive and Governance Portfolio Leader the authority to amend the submission as per any proposed amendments agreed by the Committee at this meeting, and any minor consequential edits, prior to it being sent.
4. The Government should therefore consider returning some of the tax income gathered from local activity to the local area to support funding councils' contribution to the four well beings.
5. Congestion pricing and long stay parking levies are both potentially important funding tools and very important tools in encouraging behavioural shifts.

Carried

4.2 Report on Mayor's Travel to Singapore

Moved Deputy Mayor Day, seconded Councillor Pannett

Resolved

That the City Strategy Committee:

1. Receive the information.
2. Agree that Mayor Justin Lester lead a delegation travelling to Singapore 1 – 3 July 2018 on Wellington International Airport Limited initiatives and the Council's development of our long-term plan.
3. Agree that Mayor Justin Lester to attend the World Cities Summit (WCS) and participate in the 5th World Cities Summit Young Leaders Symposium.
4. The cost of the Mayor's accommodation and meals for the WCS will be covered by the Summit, and the remaining costs including flights, accommodation and incidentals will be met by Council (Mayor's Office's Cost Centre 227).
5. Note that carbon credits will be purchased for the Mayor travel to Singapore, and these have been included in the estimated costs.

Carried

4.3 Submission to the Productivity Commission on the Draft Low Emissions Economy Report

Moved Councillor Lee, seconded Councillor Free

Recommendation

That the City Strategy Committee:

1. Receive the information.
2. Approve the draft submission to the Productivity Commission on the Draft Low Emissions Economy Report
3. Notes that the update of Council's Low Carbon Capital Plan commences later this year, with a City Strategy Committee workshop before the end of the calendar year.
4. Delegate to the Chief Executive, Climate Change, Infrastructure and Sustainability portfolio leaders the authority to amend the submission as per any proposed amendments agreed by the Committee at this meeting, and any minor consequential edits, prior to it being sent.

Moved Councillor Pannett, seconded Councillor Day the following amendments by way of substitution:

Resolved

2. Approve the draft submission to the Productivity Commission on the Draft Low Emissions Economy Report with the following additions:
 - i. Biofuels – add some further discussion about the advantages and limitations of biofuels.
 - ii. Electric public transport – include some discussion about the need for partnership between central and local government to ensure a fast as possible transition to a fully electric public transport system throughout the country.
 - iii. Waste issues – include some discussion about the need for product stewardship of key products, the need to invest in infrastructure that will increase the diversion of waste and the need to introduce a container deposit scheme.
 - iv. Equity issues – include some discussion around the need to address equity issues as the country aims to move away from a reliance on fossil fuels.
 - v. Emissions Trading Scheme – strengthen the wording to stress the importance of reform of the ETS given its challenges in cutting the country's emissions and urge the need for a review of its effectiveness once reforms have been implemented.

Carried

Moved Councillor Gilbert, seconded Councillor Dawson

Resolved

That the City Strategy Committee:

2. Approve the draft submission to the Productivity Commission on the Draft Low Emissions

Economy Report with the following addition:

vi. Paragraph 21

In respect of the “rebate” element of the “feebate” (fee/rebate), consideration should be given to allocating it to low-emission public transport, as an effective and equitable alternative to subsidising the purchase of low-emission private vehicles.

Carried Unanimously

Moved Councillor Foster, seconded Councillor Young

Resolved

That the City Strategy Committee:

2. Approve the draft submission to the Productivity Commission on the Draft Low Emissions Economy Report with the following addition:
- vii. Encourage the Productivity Commission to recommend to the Government that they ensure there is an appropriate price on carbon. That is more appropriate than adding additional fees on fossil fuel vehicles.

Carried Unanimously

Moved Councillor Marsh, seconded Councillor Calvert

Resolved

That the City Strategy Committee:

2. Approve the draft submission to the Productivity Commission on the Draft Low Emissions Economy Report with the following addition:
- viii. Paragraph 19B
In addition to a focus on Electric Vehicles we support an open minded approach to the use of hydrogen as an alternative fuel. Potential production of this fuel using New Zealand’s renewable electricity supply may also be considered as it offers global economic advantage to this country as an energy supplier.

Carried

Moved Councillor Lee, seconded Councillor Free the following substantive motion:

Resolved

That the City Strategy Committee:

1. Receive the information.
2. Approve the draft submission to the Productivity Commission on the Draft Low Emissions Economy Report with the following additions:
 - i. Biofuels – add some further discussion about the advantages and limitations of biofuels.
 - ii. Electric public transport – include some discussion about the need for partnership between central and local government to ensure a fast as possible transition to a

fully electric public transport system throughout the country.

- iii. Waste issues – include some discussion about the need for product stewardship of key products, the need to invest in infrastructure that will increase the diversion of waste and the need to introduce a container deposit scheme.
- iv. Equity issues – include some discussion around the need to address equity issues as the country aims to move away from a reliance on fossil fuels.
- v. Emissions Trading Scheme – strengthen the wording to stress the importance of reform of the ETS given its challenges in cutting the country's emissions and urge the need for a review of its effectiveness once reforms have been implemented.
- vi. Paragraph 21
In respect of the “rebate” element of the “feebate” (fee/rebate), consideration should be given to allocating it to low-emission public transport, as an effective and equitable alternative to subsidising the purchase of low-emission private vehicles.
- vii. Encourage the Productivity Commission to recommend to the Government that they ensure there is an appropriate price on carbon. That is more appropriate than adding additional fees on fossil fuel vehicles.
- viii. Paragraph 19B
In addition to a focus on Electric Vehicles we support an open minded approach to the use of hydrogen as an alternative fuel. Potential production of this fuel using New Zealand's renewable electricity supply may also be considered as it offers global economic advantage to this country as an energy supplier.

3. Notes that the update of Council's Low Carbon Capital Plan commences later this year, with a City Strategy Committee workshop before the end of the calendar year.
4. Delegate to the Chief Executive, Climate Change, Infrastructure and Sustainability portfolio leaders the authority to amend the submission as per any proposed amendments agreed by the Committee at this meeting, and any minor consequential edits, prior to it being sent.

Carried

Secretarial note: Councillor Young requested that her vote against the substantive motion be recorded as per Standing Order 3.18.5.

5. Operational

5.2 Travel report - Smart Island World Congress 24-25 April 2018

Moved Councillor Young, seconded Councillor Marsh

Resolved

That the City Strategy Committee:

1. Receive the report entitled, “Travel Report – Smart island World Congress 24-25 April 2018.

Carried

5.3 Updated Forward Programme for City Strategy Committee Meetings 2018

Moved Councillor Pannett, seconded Councillor Day

Recommendation

That the City Strategy Committee:

1. Receive the information.
2. Note the attached forward programme.

Moved Councillor Pannett, seconded Councillor Day

Resolved

2. Note the attached forward programme with the following updates:
 - Delete parking policy review for 14 June (workshops in August)
 - Delete Housing Strategy paper on 14 June
 - Note there will be three housing papers for 21 June
 - Add Community Water Resilience paper (households)
 - Amend Grants Subcommittee paper is 100K not 10K
 - Amend Bus Priority Programme portfolio leaders: Cr Free and Cr Calvi-Freeman
 - Add Statement of Intent paper
 - Add Review of Shelly Bay Project (including decision making, legal risks, financial implications, and consistency with the Resources Management Act) TBA
 - Add Scoping Report for the development of a Library Strategy
 - Amend the portfolio leader for Quarterly Report to Deputy Mayor Day
 - Add Deputy Mayor Day as an additional portfolio leader for Annual Reports
 - Add Cr Calvert as an additional portfolio leader for the Advisory Group Review
 - Add a paper on the approach to Litter in Wellington (taking into consideration the recent Public Places Bylaw Review and the scheduled review of the Smokefree Action Plan)
 - Add a paper on Early Intervention Recommendations from Let's Get Welly Moving
 - Add Cr Woolf as an additional portfolio leader to Regional Sport and Active Recreation Plan

Carried

Moved Councillor Pannett, seconded Councillor Day the following substantive motion

Resolved

That the City Strategy Committee:

1. Receive the information.
2. Note the attached forward programme with the following updates: .
- 3.

- Delete parking policy review for 14 June (workshops in August)
- Delete Housing Strategy paper on 14 June
- Note there will be three housing papers for 21 June
- Add Community Water Resilience paper (households)
- Amend Grants Subcommittee paper is 100K not 10K
- Amend Bus Priority Programme portfolio leaders: Cr Free and Cr Calvi-Freeman
- Add Statement of Intent paper
- Add Review of Shelly Bay Project (including decision making, legal risks, financial implications, and consistency with the Resources Management Act) TBA
- Add Scoping Report for the development of a Library Strategy
- Amend the portfolio leader for Quarterly Report to Deputy Mayor Day
- Add Deputy Mayor Day as an additional portfolio leader for Annual Reports
- Add Cr Calvert as an additional portfolio leader for the Advisory Group Review
- Add a paper on the approach to Litter in Wellington (taking into consideration the recent Public Places Bylaw Review and the scheduled review of the Smokefree Action Plan)
- Add a paper on Early Intervention Recommendations from Let's Get Welly Moving
- Add Cr Woolf as an additional portfolio leader to Regional Sport and Active Recreation Plan

Carried

The meeting concluded at 12.27pm.

Confirmed: _____
Chair